107TH CONGRESS 1ST SESSION

H. R. 7

IN THE SENATE OF THE UNITED STATES

July 19, 2001

Received; read twice and referred to the Committee on Finance

AN ACT

To provide incentives for charitable contributions by individuals and businesses, to improve the effectiveness and efficiency of government program delivery to individuals and families in need, and to enhance the ability of low-income Americans to gain financial security by building assets.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Community Solutions Act of 2001".
- 6 (b) Table of Contents.—The table of contents is
- 7 as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—CHARITABLE GIVING INCENTIVES PACKAGE

- Sec. 101. Deduction for portion of charitable contributions to be allowed to individuals who do not itemize deductions.
- Sec. 102. Tax-free distributions from individual retirement accounts for charitable purposes.
- Sec. 103. Increase in cap on corporate charitable contributions.
- Sec. 104. Charitable deduction for contributions of food inventory.
- Sec. 105. Reform of excise tax on net investment income of private foundations.
- Sec. 106. Excise tax on unrelated business taxable income of charitable remainder trusts.
- Sec. 107. Expansion of charitable contribution allowed for scientific property used for research and for computer technology and equipment used for educational purposes.
- Sec. 108. Adjustment to basis of S corporation stock for certain charitable contributions.

TITLE II—EXPANSION OF CHARITABLE CHOICE

Sec. 201. Provision of assistance under government programs by religious and community organizations.

TITLE III—INDIVIDUAL DEVELOPMENT ACCOUNTS

- Sec. 301. Additional qualified entities eligible to conduct projects under the Assets for Independence Act.
- Sec. 302. Increase in limitation on net worth.
- Sec. 303. Change in limitation on deposits for an individual.
- Sec. 304. Elimination of limitation on deposits for a household.
- Sec. 305. Extension of program.
- Sec. 306. Conforming amendments.
- Sec. 307. Applicability.

TITLE IV—CHARITABLE DONATIONS LIABILITY REFORM FOR IN-KIND CORPORATE CONTRIBUTIONS

Sec. 401. Charitable donations liability reform for in-kind corporate contributions.

1 TITLE I—CHARITABLE GIVING 2 INCENTIVES PACKAGE

3	SEC. 101. DEDUCTION FOR PORTION OF CHARITABLE CON-
4	TRIBUTIONS TO BE ALLOWED TO INDIVID-
5	UALS WHO DO NOT ITEMIZE DEDUCTIONS.
6	(a) In General.—Section 170 of the Internal Rev-
7	enue Code of 1986 (relating to charitable, etc., contribu-
8	tions and gifts) is amended by redesignating subsection
9	(m) as subsection (n) and by inserting after subsection
10	(l) the following new subsection:
11	"(m) Deduction for Individuals Not Itemizing
12	DEDUCTIONS.—
13	"(1) In general.—In the case of an individual
14	who does not itemize his deductions for the taxable
15	year, there shall be taken into account as a direct
16	charitable deduction under section 63 an amount
17	equal to the lesser of—
18	"(A) the amount allowable under sub-
19	section (a) for the taxable year for cash con-
20	tributions, or
21	"(B) the applicable amount.
22	"(2) Applicable amount.—For purposes of
23	paragraph (1), the applicable amount shall be deter-
24	mined as follows:

The applicable

"For taxable years

	beginning in: amount is: 2002 and 2003 \$25
	2002 and 2003
	2007, 2008, 2009
	2010 and thereafter
1	In the case of a joint return, the applicable amount
2	is twice the applicable amount determined under the
3	preceding table.".
4	(b) DIRECT CHARITABLE DEDUCTION.—
5	(1) In general.—Subsection (b) of section 63
6	of such Code is amended by striking "and" at the
7	end of paragraph (1), by striking the period at the
8	end of paragraph (2) and inserting ", and", and by
9	adding at the end thereof the following new para-
10	graph:
11	"(3) the direct charitable deduction.".
12	(2) Definition.—Section 63 of such Code is
13	amended by redesignating subsection (g) as sub-
14	section (h) and by inserting after subsection (f) the
15	following new subsection:
16	"(g) Direct Charitable Deduction.—For pur-
17	poses of this section, the term 'direct charitable deduction'
18	means that portion of the amount allowable under section
19	170(a) which is taken as a direct charitable deduction for
20	the taxable year under section 170(m).".
21	(3) Conforming Amendment.—Subsection (d)
22	of section 63 of such Code is amended by striking

1	"and" at the end of paragraph (1), by striking the
2	period at the end of paragraph (2) and inserting ",
3	and", and by adding at the end thereof the following
4	new paragraph:
5	"(3) the direct charitable deduction.".
6	(c) Effective Date.—The amendments made by
7	this section shall apply to taxable years beginning after
8	December 31, 2001.
9	SEC. 102. TAX-FREE DISTRIBUTIONS FROM INDIVIDUAL RE-
10	TIREMENT ACCOUNTS FOR CHARITABLE
11	PURPOSES.
12	(a) In General.—Subsection (d) of section 408 of
13	the Internal Revenue Code of 1986 (relating to individual
14	retirement accounts) is amended by adding at the end the
15	following new paragraph:
16	"(8) Distributions for Charitable Pur-
17	POSES.—
18	"(A) In general.—No amount shall be
19	includible in gross income by reason of a quali-
20	fied charitable distribution.
21	"(B) Qualified charitable distribu-
22	TION.—For purposes of this paragraph, the
23	term 'qualified charitable distribution' means
24	any distribution from an individual retirement
25	account—

1	"(i) which is made on or after the
2	date that the individual for whose benefit
3	the account is maintained has attained age
4	$70\frac{1}{2}$, and
5	"(ii) which is made directly by the
6	trustee—
7	"(I) to an organization described
8	in section $170(c)$, or
9	"(II) to a split-interest entity.
10	A distribution shall be treated as a qualified
11	charitable distribution only to the extent that
12	the distribution would be includible in gross in-
13	come without regard to subparagraph (A) and
14	in the case of a distribution to a split-interest
15	entity, only if no person holds an income inter-
16	est in the amounts in the split-interest entity
17	attributable to such distribution other than one
18	or more of the following: the individual for
19	whose benefit such account is maintained, the
20	spouse of such individual, or any organization
21	described in section 170(c).
22	"(C) Contributions must be other-
23	WISE DEDUCTIBLE.—For purposes of this
24	paragraph—

1 "(i) DIRECT CONTRIBUTIONS.—A dis2 tribution to an organization described in
3 section 170(c) shall be treated as a quali4 fied charitable distribution only if a deduc5 tion for the entire distribution would be al6 lowable under section 170 (determined
7 without regard to subsection (b) thereof
8 and this paragraph).

"(ii) SPLIT-INTEREST GIFTS.—A distribution to a split-interest entity shall be treated as a qualified charitable distribution only if a deduction for the entire value of the interest in the distribution for the use of an organization described in section 170(c) would be allowable under section 170 (determined without regard to subsection (b) thereof and this paragraph).

"(D) APPLICATION OF SECTION 72.—Notwithstanding section 72, in determining the extent to which a distribution is a qualified charitable distribution, the entire amount of the distribution shall be treated as includible in gross income without regard to subparagraph (A) to the extent that such amount does not exceed the aggregate amount which would be so includ-

ible if all amounts were distributed from all individual retirement accounts otherwise taken into account in determining the inclusion on such distribution under section 72. Proper adjustments shall be made in applying section 72 to other distributions in such taxable year and subsequent taxable years.

"(E) SPECIAL RULES FOR SPLIT-INTEREST ENTITIES.—

"(i) CHARITABLE REMAINDER TRUSTS.—Distributions made from an individual retirement account to a trust described in subparagraph (G)(ii)(I) shall be treated as income described in section 664(b)(1) except to the extent that the beneficiary of the individual retirement account notifies the trustee of the trust of the amount which is not allocable to income under subparagraph (D).

"(ii) Pooled income funds.—No amount shall be includible in the gross income of a pooled income fund (as defined in subparagraph (G)(ii)(II)) by reason of a qualified charitable distribution to such fund.

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1	"(iii) Charitable Gift annu-
2	ITIES.—Qualified charitable distributions
3	made for a charitable gift annuity shall not
4	be treated as an investment in the con-
5	tract.
6	"(F) Denial of Deduction.—Qualified
7	charitable distributions shall not be taken into
8	account in determining the deduction under sec-
9	tion 170.
10	"(G) Split-interest entity defined.—
11	For purposes of this paragraph, the term 'split-
12	interest entity' means—
13	"(i) a charitable remainder annuity
14	trust or a charitable remainder unitrust
15	(as such terms are defined in section
16	664(d)),
17	"(ii) a pooled income fund (as defined
18	in section $642(c)(5)$), and
19	"(iii) a charitable gift annuity (as de-
20	fined in section $501(m)(5)$).".
21	(b) Modifications Relating to Information Re-
22	TURNS BY CERTAIN TRUSTS.—
23	(1) Returns.—Section 6034 of such Code (re-
24	lating to returns by trusts described in section

1	4947(a)(2) or claiming charitable deductions under
2	section 642(c)) is amended to read as follows:
3	"SEC. 6034. RETURNS BY TRUSTS DESCRIBED IN SECTION
4	4947(a)(2) OR CLAIMING CHARITABLE DEDUC-
5	TIONS UNDER SECTION 642(c).
6	"(a) Trusts Described in Section 4947(a)(2).—
7	Every trust described in section 4947(a)(2) shall furnish
8	such information with respect to the taxable year as the
9	Secretary may by forms or regulations require.
10	"(b) Trusts Claiming a Charitable Deduction
11	Under Section 642(c).—
12	"(1) In general.—Every trust not required to
13	file a return under subsection (a) but claiming a
14	charitable, etc., deduction under section 642(c) for
15	the taxable year shall furnish such information with
16	respect to such taxable year as the Secretary may by
17	forms or regulations prescribe, including:
18	"(A) the amount of the charitable, etc., de-
19	duction taken under section 642(c) within such
20	year,
21	"(B) the amount paid out within such year
22	which represents amounts for which charitable,
23	etc., deductions under section 642(c) have been
24	taken in prior years,

1	"(C) the amount for which charitable, etc.,
2	deductions have been taken in prior years but
3	which has not been paid out at the beginning
4	of such year,
5	"(D) the amount paid out of principal in
6	the current and prior years for charitable, etc.,
7	purposes,
8	"(E) the total income of the trust within
9	such year and the expenses attributable thereto,
10	and
11	"(F) a balance sheet showing the assets, li-
12	abilities, and net worth of the trust as of the
13	beginning of such year.
14	"(2) Exceptions.—Paragraph (1) shall not
15	apply in the case of a taxable year if all the net in-
16	come for such year, determined under the applicable
17	principles of the law of trusts, is required to be dis-
18	tributed currently to the beneficiaries. Paragraph (1)
19	shall not apply in the case of a trust described in
20	section 4947(a)(1).".
21	(2) Increase in penalty relating to fil-
22	ING OF INFORMATION RETURN BY SPLIT-INTEREST
23	TRUSTS.—Paragraph (2) of section 6652(c) of such

Code (relating to returns by exempt organizations

1	and by certain trusts) is amended by adding at the
2	end the following new subparagraph:
3	"(C) Split-interest trusts.—In the
4	case of a trust which is required to file a return
5	under section 6034(a), subparagraphs (A) and
6	(B) of this paragraph shall not apply and para-
7	graph (1) shall apply in the same manner as if
8	such return were required under section 6033,
9	except that—
10	"(i) the 5 percent limitation in the
11	second sentence of paragraph (1)(A) shall
12	not apply,
13	"(ii) in the case of any trust with
14	gross income in excess of \$250,000, the
15	first sentence of paragraph (1)(A) shall be
16	applied by substituting '\$100' for '\$20',
17	and the second sentence thereof shall be
18	applied by substituting '\$50,000' for
19	'\$10,000', and
20	"(iii) the third sentence of paragraph
21	(1)(A) shall be disregarded.
22	If the person required to file such return know-
23	ingly fails to file the return, such person shall
24	be personally liable for the penalty imposed
25	pursuant to this subparagraph.".

1 (3)CONFIDENTIALITY OFNONCHARITABLE 2 BENEFICIARIES.—Subsection (b) of section 6104 of 3 such Code (relating to inspection of annual information returns) is amended by adding at the end the following new sentence: "In the case of a trust which 5 6 is required to file a return under section 6034(a), 7 this subsection shall not apply to information re-8 garding beneficiaries which are not organizations de-9 scribed in section 170(c).". 10 (c) Effective Dates.— 11 (1) Subsection (a).—The amendment made by 12 subsection (a) shall apply to taxable years beginning 13 after December 31, 2001. 14 (2) Subsection (b).—The amendments made 15 by subsection (b) shall apply to returns for taxable 16 years beginning after December 31, 2001. 17 SEC. 103. INCREASE IN CAP ON CORPORATE CHARITABLE 18 CONTRIBUTIONS. 19 (a) In General.—Paragraph (2) of section 170(b) of the Internal Revenue Code of 1986 (relating to corpora-20 21 tions) is amended by striking "10 percent" and inserting 22 "the applicable percentage". 23 (b) APPLICABLE PERCENTAGE.—Subsection (b) of section 170 of such Code is amended by adding at the

end the following new paragraph:

1	"(3) Applicable percentage defined.—For
2	purposes of paragraph (2), the applicable percentage
3	shall be determined in accordance with the following
4	table:
	"For taxable years beginning in calendar year— The applicable percentage is— 2002 through 2007 11 2008 12 2009 13 2010 and thereafter 15."
5	(c) Conforming Amendments.—
6	(1) Sections $512(b)(10)$ and $805(b)(2)(A)$ of
7	such Code are each amended by striking "10 per-
8	cent" each place it occurs and inserting "the appli-
9	cable percentage (determined under section
10	170(b)(3))".
11	(2) Sections $545(b)(2)$ and $556(b)(2)$ of such
12	Code are each amended by striking "10-percent limi-
13	tation" and inserting "applicable percentage limita-
14	tion".
15	(d) EFFECTIVE DATE.—The amendments made by
16	this section shall apply to taxable years beginning after
17	December 31, 2001.
18	SEC. 104. CHARITABLE DEDUCTION FOR CONTRIBUTIONS
19	OF FOOD INVENTORY.
20	(a) In General.—Paragraph (3) of section 170(e)
21	of the Internal Revenue Code of 1986 (relating to special
22.	rule for certain contributions of inventory and other prop-

1	erty) is amended by redesignating subparagraph (C) as
2	subparagraph (D) and by inserting after subparagraph
3	(B) the following new subparagraph:
4	"(C) Special rule for contributions
5	OF FOOD INVENTORY.—
6	"(i) General rule.—In the case of
7	a charitable contribution of food, this para-
8	graph shall be applied—
9	"(I) without regard to whether
10	the contribution is made by a C cor-
11	poration, and
12	"(II) only for food that is appar-
13	ently wholesome food.
14	"(ii) Determination of fair mar-
15	KET VALUE.—In the case of a qualified
16	contribution of apparently wholesome food
17	to which this paragraph applies and which,
18	solely by reason of internal standards of
19	the taxpayer or lack of market, cannot or
20	will not be sold, the fair market value of
21	such food shall be determined by taking
22	into account the price at which the same
23	or similar food items are sold by the tax-
24	payer at the time of the contribution (or,

- 1 if not so sold at such time, in the recent 2 past).
- "(iii) 3 APPARENTLY WHOLESOME FOOD.—For purposes of this subparagraph, the term 'apparently wholesome 6 food' shall have the meaning given to such 7 term by section 22(b)(2) of the Bill Emer-8 son Good Samaritan Food Donation Act 9 (42 U.S.C. 1791(b)(2)), as in effect on the 10 date of the enactment of this subpara-11 graph.".
- 12 (b) EFFECTIVE DATE.—The amendment made by 13 subsection (a) shall apply to taxable years beginning after 14 December 31, 2001.
- 15 SEC. 105. REFORM OF EXCISE TAX ON NET INVESTMENT IN16 COME OF PRIVATE FOUNDATIONS.
- 17 (a) In General.—Subsection (a) of section 4940 of
- 18 the Internal Revenue Code of 1986 (relating to excise tax
- 19 based on investment income) is amended by striking "2
- 20 percent" and inserting "1 percent".
- 21 (b) Repeal of Reduction In Tax Where Pri-
- 22 VATE FOUNDATION MEETS CERTAIN DISTRIBUTION RE-
- 23 QUIREMENTS.—Section 4940 of such Code is amended by
- 24 striking subsection (e).

1	(c) Effective Date.—The amendments made by
2	this section shall apply to taxable years beginning after
3	December 31, 2001.
4	SEC. 106. EXCISE TAX ON UNRELATED BUSINESS TAXABLE
5	INCOME OF CHARITABLE REMAINDER
6	TRUSTS.
7	(a) In General.—Subsection (c) of section 664 of
8	the Internal Revenue Code of 1986 (relating to exemption
9	from income taxes) is amended to read as follows:
10	"(c) Taxation of Trusts.—
11	"(1) Income tax.—A charitable remainder an-
12	nuity trust and a charitable remainder unitrust
13	shall, for any taxable year, not be subject to any tax
14	imposed by this subtitle.
15	"(2) Excise Tax.—
16	"(A) IN GENERAL.—In the case of a chari-
17	table remainder annuity trust or a charitable
18	remainder unitrust that has unrelated business
19	taxable income (within the meaning of section
20	512, determined as if part III of subchapter F
21	applied to such trust) for a taxable year, there
22	is hereby imposed on such trust or unitrust an
23	excise tax equal to the amount of such unre-
24	lated husiness tavable income

1	"(B) CERTAIN RULES TO APPLY.—The tax
2	imposed by subparagraph (A) shall be treated
3	as imposed by chapter 42 for purposes of this
4	title other than subchapter E of chapter 42.
5	"(C) Character of distributions and
6	COORDINATION WITH DISTRIBUTION REQUIRE-
7	MENTS.—The amounts taken into account in
8	determining unrelated business taxable income
9	(as defined in subparagraph (A)) shall not be
10	taken into account for purposes of—
11	"(i) subsection (b),
12	"(ii) determining the value of trust
13	assets under subsection (d)(2), and
14	"(iii) determining income under sub-
15	section $(d)(3)$.
16	"(D) Tax court proceedings.—For
17	purposes of this paragraph, the references in
18	section $6212(c)(1)$ to section 4940 shall be
19	deemed to include references to this para-
20	graph.".
21	(b) Effective Date.—The amendment made by
22	subsection (a) shall apply to taxable years beginning after
23	December 31, 2001.

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1	SEC. 107. EXPANSION OF CHARITABLE CONTRIBUTION AL-
2	LOWED FOR SCIENTIFIC PROPERTY USED
3	FOR RESEARCH AND FOR COMPUTER TECH-
4	NOLOGY AND EQUIPMENT USED FOR EDU-
5	CATIONAL PURPOSES.
6	(a) Scientific Property Used for Research.—
7	Clause (ii) of section 170(e)(4)(B) of the Internal Revenue
8	Code of 1986 (defining qualified research contributions)
9	is amended by inserting "or assembled" after "con-
10	structed".
11	(b) Computer Technology and Equipment for
12	Educational Purposes.—Clause (ii) of section
13	170(e)(6)(B) of such Code is amended by inserting "or
14	assembled" after "constructed" and "or assembling" after
15	"construction".
16	(c) Conforming Amendment.—Subparagraph (D)
17	of section 170(e)(6) of such Code is amended by inserting
18	"or assembled" after "constructed" and "or assembling"
19	after "construction".
20	(d) Effective Date.—The amendments made by

- ру
- 21 this section shall apply to taxable years beginning after
- 22 December 31, 2001.

1	SEC. 108. ADJUSTMENT TO BASIS OF S CORPORATION
2	STOCK FOR CERTAIN CHARITABLE CON-
3	TRIBUTIONS.
4	(a) In General.—Paragraph (1) of section 1367(a)
5	of such Code (relating to adjustments to basis of stock
6	of shareholders, etc.) is amended by striking "and" at the
7	end of subparagraph (B), by striking the period at the
8	end of subparagraph (C) and inserting ", and", and by
9	adding at the end the following new subparagraph:
10	"(D) the excess of the amount of the
11	shareholder's deduction for any charitable con-
12	tribution made by the S corporation over the
13	shareholder's proportionate share of the ad-
14	justed basis of the property contributed.".
15	(b) Effective Date.—The amendment made by
16	this section shall apply to taxable years beginning after
17	December 31, 2001.
18	TITLE II—EXPANSION OF
19	CHARITABLE CHOICE
20	SEC. 201. PROVISION OF ASSISTANCE UNDER GOVERN-
21	MENT PROGRAMS BY RELIGIOUS AND COM-
22	MUNITY ORGANIZATIONS.
23	Title XXIV of the Revised Statutes of the United
24	States is amended by inserting after section 1990 (42)
25	U.S.C. 1994) the following:

1 "SEC. 1991. CHARITABLE CHOICE.

2	"(a) Short Title.—This section may be cited as the
3	'Charitable Choice Act of 2001'.
4	"(b) Purposes.—The purposes of this section are—
5	"(1) to enable assistance to be provided to indi-
6	viduals and families in need in the most effective
7	and efficient manner;
8	"(2) to supplement the Nation's social service
9	capacity by facilitating the entry of new, and the ex-
10	pansion of existing, efforts by religious and other
11	community organizations in the administration and
12	distribution of government assistance under the gov-
13	ernment programs described in subsection $(c)(4)$;
14	"(3) to prohibit discrimination against religious
15	organizations on the basis of religion in the adminis-
16	tration and distribution of government assistance
17	under such programs;
18	"(4) to allow religious organizations to partici-
19	pate in the administration and distribution of such
20	assistance without impairing the religious character
21	and autonomy of such organizations; and
22	"(5) to protect the religious freedom of individ-
23	uals and families in need who are eligible for govern-
24	ment assistance, including expanding the possibility
25	of their being able to choose to receive services from
26	a religious organization providing such assistance.

"(c) Religious Organizations Included as Pro-1 2 VIDERS; DISCLAIMERS.— 3 "(1) IN GENERAL.— "(A) INCLUSION.—For any program described in paragraph (4) that is carried out by 6 the Federal Government, or by a State or local 7 government with Federal funds, the government 8 shall consider, on the same basis as other non-9 governmental organizations, religious organiza-10 tions to provide the assistance under the pro-11 gram, and the program shall be implemented in 12 a manner that is consistent with the establish-13 ment clause and the free exercise clause of the 14 first amendment to the Constitution. "(B) DISCRIMINATION PROHIBITED.—Nei-15 16 ther the Federal Government, nor a State or 17 local government receiving funds under a pro-18 gram described in paragraph (4), shall discrimi-19 nate against an organization that provides as-20 sistance under, or applies to provide assistance 21 under, such program on the basis that the orga-22 nization is religious or has a religious character. "(2) Funds not aid to religion.—Federal, 23 24 State, or local government funds or other assistance 25 that is received by a religious organization for the

1	provision of services under this section constitutes
2	aid to individuals and families in need, the ultimate
3	beneficiaries of such services, and not support for re-
4	ligion or the organization's religious beliefs or prac-
5	tices. Notwithstanding the provisions in this para-
6	graph, title VI of the Civil Rights Act of 1964 (42
7	U.S.C. 2000d et seq.) shall apply to organizations
8	receiving assistance funded under any program de-
9	scribed in subsection (c)(4).
10	"(3) Funds not endorsement of reli-
11	GION.—The receipt by a religious organization of
12	Federal, State, or local government funds or other
13	assistance under this section is not an endorsement
14	by the government of religion or of the organiza-
15	tion's religious beliefs or practices.
16	"(4) Programs.—For purposes of this section,
17	a program is described in this paragraph—
18	"(A) if it involves activities carried out
19	using Federal funds—
20	"(i) related to the prevention and
21	treatment of juvenile delinquency and the
22	improvement of the juvenile justice system,
23	including programs funded under the Juve-
24	nile Justice and Delinquency Prevention
25	Act of 1974 (42 U.S.C. 5601 et seq.);

1	"(ii) related to the prevention of crime
2	and assistance to crime victims and offend-
3	ers' families, including programs funded
4	under title I of the Omnibus Crime Control
5	and Safe Streets Act of 1968 (42 U.S.C.
6	3701 et seq.);
7	"(iii) related to the provision of assist-
8	ance under Federal housing statutes, in-
9	cluding the Community Development Block
10	Grant Program established under title I of
11	the Housing and Community Development
12	Act of 1974 (42 U.S.C. 5301 et seq.);
13	"(iv) under subtitle B or D of title I
14	of the Workforce Investment Act of 1998
15	(29 U.S.C. 2801 et seq.);
16	"(v) under the Older Americans Act
17	of 1965 (42 U.S.C. 3001 et seq.);
18	"(vi) related to the intervention in
19	and prevention of domestic violence, in-
20	cluding programs under the Child Abuse
21	Prevention and Treatment Act (42 U.S.C.
22	5101 et seq.) or the Family Violence Pre-
23	vention and Services Act (42 U.S.C. 10401
24	et seq.);

1	"(vii) related to hunger relief activi-
2	ties; or
3	"(viii) under the Job Access and Re-
4	verse Commute grant program established
5	under section 3037 of the Federal Transit
6	Act of 1998 (49 U.S.C. 5309 note); or
7	"(B)(i) if it involves activities to assist stu-
8	dents in obtaining the recognized equivalents of
9	secondary school diplomas and activities relat-
10	ing to nonschool hours programs, including pro-
11	grams under—
12	"(I) chapter 3 of subtitle A of title II
13	of the Workforce Investment Act of 1998
14	(Public Law 105–220); or
15	"(II) part I of title X of the Elemen-
16	tary and Secondary Education Act (20
17	U.S.C. 6301 et seq.); and
18	"(ii) except as provided in subparagraph
19	(A) and clause (i), does not include activities
20	carried out under Federal programs providing
21	education to children eligible to attend elemen-
22	tary schools or secondary schools, as defined in
23	section 14101 of the Elementary and Secondary
24	Education Act of 1965 (20 U.S.C. 8801).

1	"(d) Organizational Character and Auton-
2	OMY.—
3	"(1) In general.—A religious organization
4	that provides assistance under a program described
5	in subsection (c)(4) shall have the right to retain its
6	autonomy from Federal, State, and local govern-
7	ments, including such organization's control over the
8	definition, development, practice, and expression of
9	its religious beliefs.
10	"(2) Additional safeguards.—Neither the
11	Federal Government, nor a State or local govern-
12	ment with Federal funds, shall require a religious
13	organization, in order to be eligible to provide assist-
14	ance under a program described in subsection (c)(4),
15	to—
16	"(A) alter its form of internal governance
17	or provisions in its charter documents; or
18	"(B) remove religious art, icons, scripture,
19	or other symbols, or to change its name, be-
20	cause such symbols or names are of a religious
21	character.
22	"(e) Employment Practices.—A religious organi-
23	zation's exemption provided under section 702 of the Civil
24	Rights Act of 1964 (42 U.S.C. 2000e-1) regarding em-
25	ployment practices shall not be affected by its participa-

- 1 tion in, or receipt of funds from, programs described in
- 2 subsection (c)(4), and any provision in such programs that
- 3 is inconsistent with or would diminish the exercise of an
- 4 organization's autonomy recognized in section 702 or in
- 5 this section shall have no effect. Nothing in this section
- 6 alters the duty of a religious organization to comply with
- 7 the nondiscrimination provisions of title VII of the Civil
- 8 Rights Act of 1964 in the use of funds from programs
- 9 described in subsection (c)(4).
- 10 "(f) Effect on Other Laws.—Nothing in this sec-
- 11 tion shall alter the duty of a religious organization receiv-
- 12 ing assistance or providing services under any program de-
- 13 scribed in subsection (c)(4) to comply with the non-
- 14 discrimination provisions in title VI of the Civil Rights Act
- 15 of 1964 (42 U.S.C. 2000d et seq.) (prohibiting discrimina-
- 16 tion on the basis of race, color, and national origin), title
- 17 IX of the Education Amendments of 1972 (20 U.S.C.
- 18 1681–1688) (prohibiting discrimination in education pro-
- 19 grams or activities on the basis of sex and visual impair-
- 20 ment), section 504 of the Rehabilitation Act of 1973 (29
- 21 U.S.C. 794) (prohibiting discrimination against otherwise
- 22 qualified disabled individuals), and the Age Discrimination
- 23 Act of 1975 (42 U.S.C. 6101-6107) (prohibiting discrimi-
- 24 nation on the basis of age).
- 25 "(g) Rights of Beneficiaries of Assistance.—

1	"(1) In general.—If an individual described
2	in paragraph (3) has an objection to the religious
3	character of the organization from which the indi-
4	vidual receives, or would receive, assistance funded
5	under any program described in subsection (c)(4),
6	the appropriate Federal, State, or local govern-
7	mental entity shall provide to such individual (if oth-
8	erwise eligible for such assistance) within a reason-
9	able period of time after the date of such objection,
10	assistance that—
11	"(A) is an alternative that is accessible to
12	the individual and unobjectionable to the indi-
13	vidual on religious grounds; and
14	"(B) has a value that is not less than the
15	value of the assistance that the individual would
16	have received from such organization.
17	"(2) Notice.—The appropriate Federal, State,
18	or local governmental entity shall guarantee that no-
19	tice is provided to the individuals described in para-
20	graph (3) of the rights of such individuals under this
21	section.
22	"(3) Individual described.—An individual
23	described in this paragraph is an individual who re-
24	ceives or applies for assistance under a program de-

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scribed in subsection (c)(4).

1 "(h) Nondiscrimination Against Bene-2 ficiaries.—

3 "(1) Grants AND COOPERATIVE AGREE-4 MENTS.—A religious organization providing assist-5 ance through a grant or cooperative agreement 6 under a program described in subsection (c)(4) shall 7 not discriminate in carrying out the program against 8 an individual described in subsection (g)(3) on the 9 basis of religion, a religious belief, or a refusal to 10 hold a religious belief.

"(2) Indirect forms of assistance.—A religious organization providing assistance through a voucher, certificate, or other form of indirect assistance under a program described in subsection (c)(4) shall not deny an individual described in subsection (g)(3) admission into such program on the basis of religion, a religious belief, or a refusal to hold a religious belief.

"(i) Accountability.—

"(1) IN GENERAL.—Except as provided in paragraphs (2) and (3), a religious organization providing assistance under any program described in subsection (c)(4) shall be subject to the same regulations as other nongovernmental organizations to account in accord with generally accepted accounting

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principles for the use of such funds and its performance of such programs.

"(2) Limited Audit.—

"(A) Grants and cooperative agreements.—A religious organization providing assistance through a grant or cooperative agreement under a program described in subsection (c)(4) shall segregate government funds provided under such program into a separate account or accounts. Only the separate accounts consisting of funds from the government shall be subject to audit by the government.

"(B) Indirect forms of assistance.—
A religious organization providing assistance through a voucher, certificate, or other form of indirect assistance under a program described in subsection (c)(4) may segregate government funds provided under such program into a separate account or accounts. If such funds are so segregated, then only the separate accounts consisting of funds from the government shall be subject to audit by the government.

"(3) Self audit.—A religious organization providing services under any program described in subsection (c)(4) shall conduct annually a self audit

- 1 for compliance with its duties under this section and
- 2 submit a copy of the self audit to the appropriate
- 3 Federal, State, or local government agency, along
- 4 with a plan to timely correct variances, if any, iden-
- 5 tified in the self audit.
- 6 "(j) Limitations on Use of Funds; Voluntari-
- 7 NESS.—No funds provided through a grant or cooperative
- 8 agreement to a religious organization to provide assistance
- 9 under any program described in subsection (c)(4) shall be
- 10 expended for sectarian instruction, worship, or proselytiza-
- 11 tion. If the religious organization offers such an activity,
- 12 it shall be voluntary for the individuals receiving services
- 13 and offered separate from the program funded under sub-
- 14 section (c)(4). A certificate shall be separately signed by
- 15 religious organizations, and filed with the government
- 16 agency that disburses the funds, certifying that the orga-
- 17 nization is aware of and will comply with this subsection.
- 18 "(k) Effect on State and Local Funds.—If a
- 19 State or local government contributes State or local funds
- 20 to carry out a program described in subsection (c)(4), the
- 21 State or local government may segregate the State or local
- 22 funds from the Federal funds provided to carry out the
- 23 program or may commingle the State or local funds with
- 24 the Federal funds. If the State or local government com-
- 25 mingles the State or local funds, the provisions of this sec-

- 1 tion shall apply to the commingled funds in the same man-
- 2 ner, and to the same extent, as the provisions apply to
- 3 the Federal funds.
- 4 "(1) Indirect Assistance.—When consistent with
- 5 the purpose of a program described in subsection (c)(4),
- 6 the Secretary of the department administering the pro-
- 7 gram may direct the disbursement of some or all of the
- 8 funds, if determined by the Secretary to be feasible and
- 9 efficient, in the form of indirect assistance. For purposes
- 10 of this section, 'indirect assistance' constitutes assistance
- 11 in which an organization receiving funds through a vouch-
- 12 er, certificate, or other form of disbursement under this
- 13 section receives such funding only as a result of the private
- 14 choices of individual beneficiaries and no government en-
- 15 dorsement of any particular religion, or of religion gen-
- 16 erally, occurs.
- 17 "(m) Treatment of Intermediate Grantors.—
- 18 If a nongovernmental organization (referred to in this sub-
- 19 section as an 'intermediate grantor'), acting under a grant
- 20 or other agreement with the Federal Government, or a
- 21 State or local government with Federal funds, is given the
- 22 authority under the agreement to select nongovernmental
- 23 organizations to provide assistance under the programs
- 24 described in subsection (c)(4), the intermediate grantor
- 25 shall have the same duties under this section as the gov-

- 1 ernment when selecting or otherwise dealing with
- 2 subgrantors, but the intermediate grantor, if it is a reli-
- 3 gious organization, shall retain all other rights of a reli-
- 4 gious organization under this section.
- 5 "(n) COMPLIANCE.—A party alleging that the rights
- 6 of the party under this section have been violated by a
- 7 State or local government may bring a civil action for in-
- 8 junctive relief pursuant to section 1979 against the State
- 9 official or local government agency that has allegedly com-
- 10 mitted such violation. A party alleging that the rights of
- 11 the party under this section have been violated by the Fed-
- 12 eral Government may bring a civil action for injunctive
- 13 relief in Federal district court against the official or gov-
- 14 ernment agency that has allegedly committed such viola-
- 15 tion.
- 16 "(0) Training and Technical Assistance for
- 17 SMALL NONGOVERNMENTAL ORGANIZATIONS.—
- 18 "(1) In general.—From amounts made avail-
- able to carry out the purposes of the Office of Jus-
- 20 tice Programs (including any component or unit
- 21 thereof, including the Office of Community Oriented
- 22 Policing Services), funds are authorized to provide
- training and technical assistance, directly or through
- 24 grants or other arrangements, in procedures relating
- 25 to potential application and participation in pro-

1	grams identified in subsection (c)(4) to small non-
2	governmental organizations, as determined by the
3	Attorney General, including religious organizations,
4	in an amount not to exceed \$50 million annually.
5	"(2) Types of assistance.—Such assistance
6	may include—
7	"(A) assistance and information relative to
8	creating an organization described in section
9	501(c)(3) of the Internal Revenue Code of 1986
10	to operate identified programs;
11	"(B) granting writing assistance which
12	may include workshops and reasonable guid-
13	ance;
14	"(C) information and referrals to other
15	nongovernmental organizations that provide ex-
16	pertise in accounting, legal issues, tax issues,
17	program development, and a variety of other or-
18	ganizational areas; and
19	"(D) information and guidance on how to
20	comply with Federal nondiscrimination provi-
21	sions including, but not limited to, title VI of
22	the Civil Rights Act of 1964 (42 U.S.C. 2000d
23	et seq.), title VII of the Civil Rights Act of
24	1964 (42 U.S.C. 2000e et seq.), the Fair Hous-

ing Act, as amended (42 U.S.C. 3601 et seq.),

1	title IX of the Education Amendments of 1972
2	(20 U.S.C. 1681–1688), section 504 of the Re-
3	habilitation Act of 1973 (29 U.S.C. 694), and
4	the Age Discrimination Act of 1975 (42 U.S.C.
5	6101–6107).
6	"(3) Reservation of funds.—An amount of
7	no less than \$5,000,000 shall be reserved under this
8	section. Small nongovernmental organizations may
9	apply for these funds to be used for assistance in
10	providing full and equal integrated access to individ-
11	uals with disabilities in programs under this title.
12	"(4) Priority.—In giving out the assistance
13	described in this subsection, priority shall be given
14	to small nongovernmental organizations serving
15	urban and rural communities.".
16	TITLE III—INDIVIDUAL
17	DEVELOPMENT ACCOUNTS
18	SEC. 301. ADDITIONAL QUALIFIED ENTITIES ELIGIBLE TO
19	CONDUCT PROJECTS UNDER THE ASSETS
20	FOR INDEPENDENCE ACT.
21	Section 404(7)(A)(iii)(I)(aa) of the Assets for Inde-
22	pendence Act (42 U.S.C. 604 note) is amended to read
23	as follows:
24	"(aa) a federally insured
25	credit union; or".

1 SEC. 302. INCREASE IN LIMITATION ON NET WORTH.

- Section 408(a)(2)(A) of the Assets for Independence
- 3 Act (42 U.S.C. 604 note) is amended by striking
- 4 "\$10,000" and inserting "\$20,000".
- 5 SEC. 303. CHANGE IN LIMITATION ON DEPOSITS FOR AN IN-
- 6 **DIVIDUAL**.
- 7 Section 410(b) of the Assets for Independence Act
- 8 (42 U.S.C. 604 note) is amended to read as follows:
- 9 "(b) Limitation on Deposits for an Indi-
- 10 VIDUAL.—Not more than \$500 from a grant made under
- 11 section 406(b) shall be provided per year to any one indi-
- 12 vidual during the project.".
- 13 SEC. 304. ELIMINATION OF LIMITATION ON DEPOSITS FOR
- 14 A HOUSEHOLD.
- 15 Section 410 of the Assets for Independence Act (42
- 16 U.S.C. 604 note) is amended by striking subsection (c)
- 17 and redesignating subsections (d) and (e) as subsections
- 18 (c) and (d), respectively.
- 19 SEC. 305. EXTENSION OF PROGRAM.
- Section 416 of the Assets for Independence Act (42)
- 21 U.S.C. 604 note) is amended by striking "2001, 2002, and
- 22 2003" and inserting "and 2001, and \$50,000,000 for each
- 23 of fiscal years 2002 through 2008".
- 24 SEC. 306. CONFORMING AMENDMENTS.
- 25 (a) AMENDMENTS TO TEXT.—The text of each of the
- 26 following provisions of the Assets for Independence Act

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(42 U.S.C. 604 note) is amended by striking "demonstra-
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    tion" each place it appears:
 3
              (1) Section 403.
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              (2) Section 404(2).
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              (3) Section 405(a).
              (4) Section 405(b).
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 7
              (5) Section 405(c).
 8
              (6) Section 405(d).
 9
              (7) Section 405(e).
              (8) Section 405(g).
10
11
              (9) Section 406(a).
              (10) Section 406(b).
12
              (11) Section 407(b)(1)(A).
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14
              (12) Section 407(c)(1)(A).
15
              (13) Section 407(c)(1)(B).
              (14) Section 407(c)(1)(C).
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              (15) Section 407(c)(1)(D).
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              (16) Section 407(d).
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              (17) Section 408(a).
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              (18) Section 408(b).
21
              (19) Section 409.
22
              (20) Section 410(e).
23
              (21) Section 411.
24
              (22) Section 412(a).
25
              (23) Section 412(b)(2).
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- 1 (24) Section 412(c).
- 2 (25) Section 413(a).
- 3 (26) Section 413(b).
- 4 (27) Section 414(a).
- 5 (28) Section 414(b).
- 6 (29) Section 414(c).
- 7 (30) Section 414(d)(1).
- 8 (31) Section 414(d)(2).
- 9 (b) Amendments to Subsection Headings.—The
- 10 heading of each of the following provisions of the Assets
- 11 for Independence Act (42 U.S.C. 604 note) is amended
- 12 by striking "Demonstration":
- 13 (1) Section 405(a).
- 14 (2) Section 406(a).
- 15 (3) Section 413(a).
- 16 (c) Amendments to Section Headings.—The
- 17 headings of sections 406 and 411 of the Assets for Inde-
- 18 pendence Act (42 U.S.C. 604 note) are amended by strik-
- 19 ing "**DEMONSTRATION**".
- 20 SEC. 307. APPLICABILITY.
- 21 (a) In General.—The amendments made by this
- 22 title shall apply to funds provided before, on or after the
- 23 date of the enactment of this Act.
- 24 (b) Prior Amendments.—The amendments made
- 25 by title VI of the Departments of Labor, Health and

1	Human Services, and Education, and Related Agencies
2	Appropriations Act, 2001 (as enacted into law by Public
3	Law 106–554) shall apply to funds provided before, on
4	or after the date of the enactment of such Act.
5	TITLE IV—CHARITABLE DONA-
6	TIONS LIABILITY REFORM
7	FOR IN-KIND CORPORATE
8	CONTRIBUTIONS
9	SEC. 401. CHARITABLE DONATIONS LIABILITY REFORM
10	FOR IN-KIND CORPORATE CONTRIBUTIONS.
11	(a) Definitions.—For purposes of this section:
12	(1) AIRCRAFT.—The term "aircraft" has the
13	meaning provided that term in section 40102(6) of
14	title 49, United States Code.
15	(2) Business entity.—The term "business
16	entity" means a firm, corporation, association, part-
17	nership, consortium, joint venture, or other form of
18	enterprise.
19	(3) Equipment.—The term "equipment" in-
20	cludes mechanical equipment, electronic equipment,
21	and office equipment.
22	(4) Facility.—The term "facility" means any
23	real property, including any building, improvement,
24	or appurtenance.

- 1 (5) GROSS NEGLIGENCE.—The term "gross 2 negligence" means voluntary and conscious conduct 3 by a person with knowledge (at the time of the con-4 duct) that the conduct is likely to be harmful to the 5 health or well-being of another person.
 - (6) Intentional misconduct" means conduct by a person with knowledge (at the time of the conduct) that the conduct is harmful to the health or well-being of another person.
 - (7) MOTOR VEHICLE.—The term "motor vehicle" has the meaning provided that term in section 30102(6) of title 49, United States Code.
 - (8) Nonprofit organization" means—
 - (A) any organization described in section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code; or
 - (B) any not-for-profit organization organized and conducted for public benefit and operated primarily for charitable, civic, educational, religious, welfare, or health purposes.
- 24 (9) STATE.—The term "State" means each of 25 the several States, the District of Columbia, the

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1	Commonwealth of Puerto Rico, the Virgin Islands,
2	Guam, American Samoa, the Northern Mariana Is-
3	lands, any other territory or possession of the
4	United States, or any political subdivision of any
5	such State, territory, or possession.
6	(b) Liability.—
7	(1) Liability of business entities that
8	DONATE EQUIPMENT TO NONPROFIT ORGANIZA-
9	TIONS.—
10	(A) In general.—Subject to subsection
11	(c), a business entity shall not be subject to
12	civil liability relating to any injury or death that
13	results from the use of equipment donated by a
14	business entity to a nonprofit organization.
15	(B) Application.—This paragraph shall
16	apply with respect to civil liability under Fed-
17	eral and State law.
18	(2) Liability of business entities pro-
19	VIDING USE OF FACILITIES TO NONPROFIT ORGANI-
20	ZATIONS.—
21	(A) In general.—Subject to subsection
22	(c), a business entity shall not be subject to
23	civil liability relating to any injury or death oc-
24	curring at a facility of the business entity in

1	connection with a use of such facility by a non-
2	profit organization, if—
3	(i) the use occurs outside of the scope
4	of business of the business entity;
5	(ii) such injury or death occurs during
6	a period that such facility is used by the
7	nonprofit organization; and
8	(iii) the business entity authorized the
9	use of such facility by the nonprofit orga-
10	nization.
11	(B) Application.—This paragraph shall
12	apply—
13	(i) with respect to civil liability under
14	Federal and State law; and
15	(ii) regardless of whether a nonprofit
16	organization pays for the use of a facility.
17	(3) Liability of business entities pro-
18	VIDING USE OF A MOTOR VEHICLE OR AIRCRAFT.—
19	(A) IN GENERAL.—Subject to subsection
20	(c), a business entity shall not be subject to
21	civil liability relating to any injury or death oc-
22	curring as a result of the operation of aircraft
23	or a motor vehicle of a business entity loaned
24	to a nonprofit organization for use outside of
25	the scope of business of the business entity, if—

1	(i) such injury or death occurs during
2	a period that such motor vehicle or aircraft
3	is used by a nonprofit organization; and
4	(ii) the business entity authorized the
5	use by the nonprofit organization of motor
6	vehicle or aircraft that resulted in the in-
7	jury or death.
8	(B) Application.—This paragraph shall
9	apply—
10	(i) with respect to civil liability under
11	Federal and State law; and
12	(ii) regardless of whether a nonprofit
13	organization pays for the use of the air-
14	craft or motor vehicle.
15	(c) Exceptions.—Subsection (b) shall not apply to
16	an injury or death that results from an act or omission
17	of a business entity that constitutes gross negligence or
18	intentional misconduct.
19	(d) Superseding Provision.—
20	(1) In General.—Subject to paragraph (2)
21	and subsection (e), this title preempts the laws of
22	any State to the extent that such laws are incon-
23	sistent with this title, except that this title shall not
24	preempt any State law that provides additional pro-
25	tection for a business entity for an injury or death

1	described in a paragraph of subsection (b) with re-
2	spect to which the conditions specified in such para-
3	graph apply.
4	(2) Limitation.—Nothing in this title shall be
5	construed to supersede any Federal or State health
6	or safety law.
7	(e) Election of State Regarding Nonapplica-
8	BILITY.—A provision of this title shall not apply to any
9	civil action in a State court against a business entity in
10	which all parties are citizens of the State if such State
11	enacts a statute—
12	(1) citing the authority of this section;
13	(2) declaring the election of such State that
14	such provision shall not apply to such civil action in
15	the State; and
16	(3) containing no other provisions.
17	(f) Effective Date.—This section shall apply to in-
18	juries (and deaths resulting therefrom) occurring on or
19	after the date of the enactment of this Act.
	Passed the House of Representatives July 19, 2001.
	Attest: JEFF TRANDAHL,
	Clerk.